

MOORABOOL

Council Plan 2021 – 2025

Vision into Action

2021 edition



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About the Council Plan.

Our Council Plan supports the achievement of the 2030 Community Vision through strategic objectives and measurable actions over the next four years.

The Council Plan sits within our planning framework (page 28) and shows how we support its implementation through a resourcing strategy, service plans and operational plans.

We have also created a ten-year financial plan and a four-year budget that outlines our spending and revenue priorities to support the Council Plan.

As we embark on the journey towards delivering the 2030 Community Vision, we have determined the key strategic goals we need to focus on over the next four years in our Council Plan.

The Council Plan will be implemented through annual commitments set out in the Annual Report which will also include our performance.

In accordance with the Local Government Act 2020, this Council Plan will be integrated into the medium and long-term delivery of services to the community.



A message from the Mayor and CEO.



We are honoured to bring you Moorabool Shire's Council Plan for the 2021-2025 period – a Plan that provides the strategic focus for Council over the next four years.

It's been a challenging year for our community, but one that has galvanised us and brought into sharper focus what's really important.

As we rebuild from the impact of COVID-19 and adjust to new ways of living, it has been an ideal time to hear what is important to you in collecting your insights for our 2030 Community Vision. How we go about delivering that Vision over the next four years has been carefully considered in formulating the priorities and actions of our four-year Council Plan.

We have orientated resourcing and actions around three big, strategic goals:

- Healthy, inclusive and connected neighbourhoods ٠
- Liveable and thriving environments

While all Councils face fundamental service requirements for their communities, Moorabool Shire presents a fairly unique set of challenges.

For instance, by 2030 there will be about 14,000 more residents living in the Shire. Such growth creates unprecedented challenges for infrastructure and service delivery. This growth means we need to carefully plan developments while maintaining the Shire's unique rural charm.

Forces on a global scale around environmental sustainability are now a hugely important local concern. As a Council we need help create more sustainable lifestyles for our current and future communities.

Rapid advances in technology manifest numerous innovation opportunities such as digital communications, how we deliver our services, planning and construction techniques, and advances in agriculture. However, limited resources can often mean that innovation occurs as much in our thinking as it does in adopting the latest technology.

While the year has been difficult at times, a hugely exciting period for the Shire awaits. We look forward to receiving your feedback on our 2021 – 2025 Council Plan.

Mayor Cr Tom Sullivan

A Council that listens and adapts to the needs of our evolving communities

CEO Derek Madden

Access and inclusion.



Council respects the rights of equal access for everyone and values the diverse communities who live, visit and work in the Shire.

Our municipality plays host to people young and old, those living with a disability, people with diverse gender identities, LGBTIQ communities, people with diverse political perspectives and those who have experienced advantage or disadvantage. It is this diversity that strengthens our community and shapes the services, facilities and public spaces we provide every day.



We consider the needs of approximately 8,100 residents living with a permanent or temporary disability in the Shire every day.

Bev Watson Co-ordinator Rural Access and Inclusion



Acknowledgement of country.



Council respectfully acknowledges Moorabool Shire's indigenous history and we pay our respects to its elders both past, present and emerging. We extend that respect to all Aboriginal and Torres Strait Islander People who are a part of Moorabool Shire.

Our land was traditionally occupied by, and connected to, a number of Aboriginal communities for tens of thousands of years.

This land is home to the Wathaurong Tribe in the south and west, the Dja Dja Wurrung Tribe in the northern ranges and the Wurundjeri Tribe in the east.

We appreciate our responsibility to care for the land and maintain it for future generations to enjoy.

Our community and Council

.



Community profile.

Moorabool Shire is an increasingly popular choice for those seeking rural tranquillity with a mix of an urban lifestyle.

The current population of 36,344 is forecast double in the next 20 years.

The municipality contains 64 settlements of varying sizes. These range from small towns, hamlets and farming settlements to the larger districts of Bacchus Marsh and Ballan.

Location

Moorabool Shire is positioned along the major road and rail transport corridors between Melbourne and Adelaide. Its eastern boundary is located just 40km west of Melbourne's CBD and extends westwards to the City of Ballarat municipal boundary.

The Shire straddles Victoria's Western Highway and has excellent transport access to Melbourne, Ballarat and Geelong. Bacchus Marsh is equidistant to Melbourne and Avalon airports and close to the sea ports of Geelong and Melbourne.

			71,983 people

		50,865 people	
	36,344 people		
29,000 people	******		
*****	******	******	111111
*****	*****	*****	*****
2011	2021	2031	2041

Our population is growing and is forecast to double in the next 20 years.



The challenge

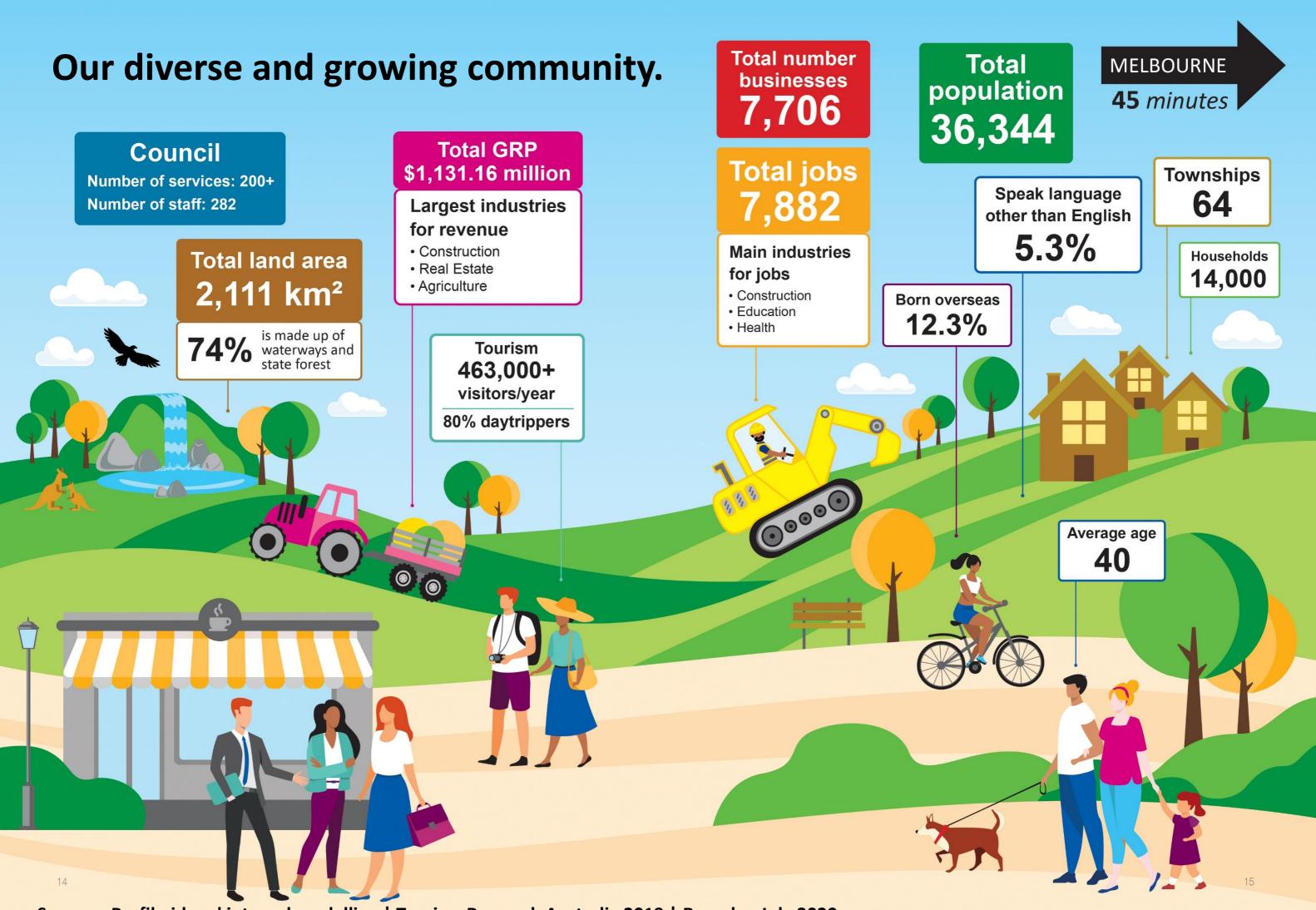
Part of the Peri-Urban Group of Rural Councils, Moorabool Shire faces a significant financial challenge in funding this population growth from its current rates base.

For instance, Moorabool Shire is responsible for maintaining and building a road network that stretches the equivalent distance from Melbourne to Newcastle. However it has less than one third of the rates revenue that regional city Councils can access to fund its road construction and maintenance requirements.

The financial challenge will be exacerbated in peri-urban Shires like Moorabool, as the burden of service provision will fall disproportionally on them in the future.

To 2031, the peri-urban region is forecast to grow by an average of 45.3%. By way of comparison, other better funded regional councils, with larger revenue streams, will experience growth of 26.7%.

The Shire's unprecedented and sustained growth presents significant infrastructure challenges for both existing gap funding and new infrastructure to cater to the growing population's needs and expectations.



Sources: Profile.id and internal modelling | Tourism Research Australia 2019 | Remplan July 2020

Business, tourism, and investment.



The diversity of Moorabool's economy, from agriculture through to professional services, underpins our economic resilience. Whilst sustaining our unique regional/rural lifestyle, we leverage our enviable ease of access to Melbourne, Ballarat and Geelong.

Economic development holds a pivotal role in connecting local people to jobs, identifying infrastructure priorities to leverage future investment (such as in Parwan), branding the experiences for visitors in accessing Shire attractions and collaborating with local industry and regional stakeholders to build capacity and unlock growth.

Moorabool's prospective industries include agriculture – primary production, agribusiness – processing and value adding, health services, tourism, education, retail, and professional and business services. Many supporting industry sectors are anticipated to thrive due to the increased customer base driven by population growth. The liveability of the Shire is key to attracting higher value workers and businesses. Aspects such as housing, skills, transport, access to community infrastructure, culture, health, the natural environment and social capital all influence the economic sustainability of Moorabool. Liveability and visitability are two sides of the same coin – as such tourism and awareness of the Shire's brand are key to our vision for growth.

By leading economic development in the Shire, Council is positioned as a champion of growth, facilitating and advocating for investment, providing support, networking and training for business, along with digital and traditional marketing campaigns to promote the value of spend local, and the Shire's visitor experiences.

The creation of a new Economic Development strategy, and a separate Visitor Economy strategy, will deliver a pathway to further success and growth for Moorabool's economy. Further supported by Council's Economic Development Taskforce, and expert industry advice via the Local Business Advisory Committee, Moorabool Shire's growth trajectory will stem from a strong foundation of insight and momentum.

External forces and legacy issues.

Council must address the common issues such as strategic planning, the environment and the economic issues that face all Councils. But there are also other challenges to consider that are more unique to the Shire.

Forces and issues

State intervention

Handling state decision-making and funding decisions that impact the direction of projects.

Growing the economy post COVID

Finding jobs for residents in the Shire. Ensure infrastructure delivery keeps pace with growth.

Environment and sustainability

Maintain our peri-urban identity while making necessary infrastructure developments.

Waste management

State government shifting Victoria to a circular economy.

Community expectations

A growing population that expects high levels of service and considered developments.

Considerations for the Plan

Advocate for funding and support for solutions that are outside of our control.

Introduce and leverage industries that fit our region – use the skillsets coming to the Shire.

Adopt a sustainable growth strategy. Are we getting the benefit of our renewable energy platform?

Educate residents and businesses on responsible waste management.

Address demands for better access to services, infrastructure improvements, and ability to complete tasks online.



Cr Ally Munari Woodlands Ward

> Cr Rodney Ward East Moorabool Ward

> > Cr Moira Berry East Moorabool Ward

Cr David Edwards East Moorabool Ward

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Council organisation.

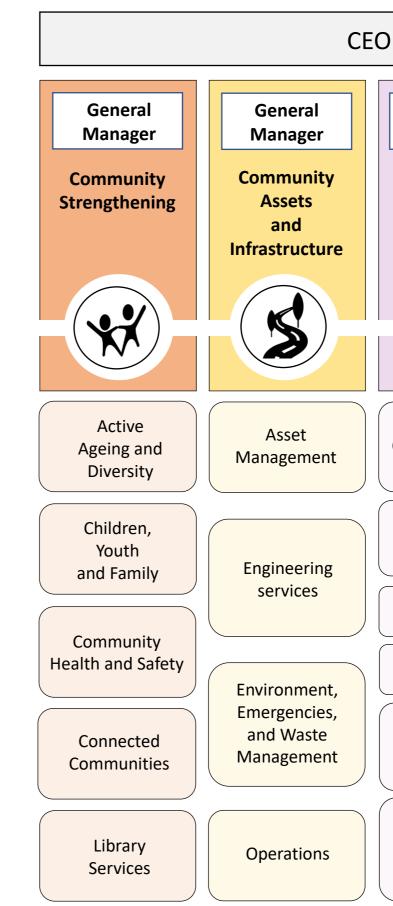
Moorabool Shire Council is led by a leadership team of key staff - the Chief Executive Officer, three General Managers and one Executive Manager.

The organisation also employs third-tier managers who make up the Senior Management team. This team manages the day-to-day operational activities of the organisation to deliver the core corporate goals as stipulated in the Council Plan.



Please refer to the website for any updates to staffing and structure

Teams structure.



General Executive Manager Manager **Customer Care** Community **Planning and** and Advocacy Economic Development Information, Communications and Technology Economic Development Customer Experience and Innovation People and Culture Statutory Planning Finance and Building Communications, Services Advocacy and **Govt Relations** Governance, Strategic **Risk and** Planning Corporate Planning

Our Vision captures our dedication to achieve the shared aspirations of the community as outlined in our Community Vision.

Our Purpose describes how we approach each day to achieve our goals towards this Vision.

Our Values help us build strong relationships internally, with the community, and with partners.

Our Vision, Purpose and Values.

Vision

Embracing our natural environment and lifestyle options to create an inspiring place for everyone to live, work and play.

Purpose

Council exists to co-design local solutions that enable our communities to prosper now and into the future.

We do this by:

- Providing good governance and leadership
- Minimising environmental impact
- Stimulating economic development
- Improving social outcomes

Values

- Integrity
- Creativity •
- Accountability
- Respect

Excellence

I say what I mean and always do what's right I consider situations from multiple angles and perspectives I have courage to make decisions and take ownership for their outcomes I seek to understand and treat people how I would like to be treated I take calculated risks to seek out better ways of doing things

Our four-year Council Plan Vision into Action

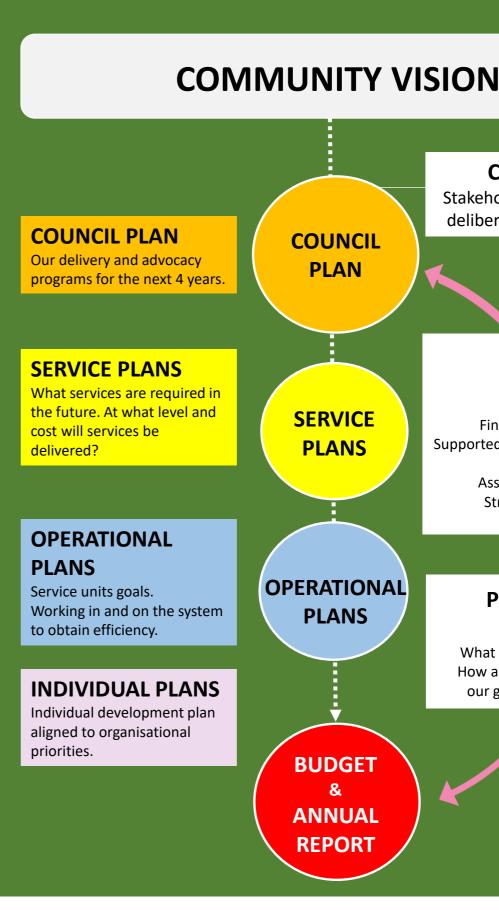
Our integrated strategic planning framework.

Our planning framework illustrates how we link the operational functions of our services to resource and finance the ongoing delivery of the Council Plan.

The Local Government Act 2020 requires councils to take an integrated approach to strategic planning and reporting. This new approach recognises that planning must be holistic and driven by the community.

It ensures we share a clear vision to guide collaborative working, partnerships and advocacy opportunities. It helps Council build accountability and demonstrate value back to the community on an annual basis.





CONSULTATION

Stakeholder & community deliberative engagement.

RESOURCING **STRATEGIES**

Annual Budget Financial Plan (10 years) Supported by a budget (4 years with annual review) Asset Management Plan Strategic Resource Plan Workforce Plan

PERFORMANCE MONITORING

What lessons can we learn? How are we tracking against our goals and timeframes?

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Developing the Council Plan.

The Council Plan galvanises the shared aspiration of the Community Vision to create the strategic goals and actions for the next four years.

Through our Municipal Strategic Statement we capture where we want to be in the next four years as we work towards the longer-term Community Vision for 2030.

Our Council Plan will focus on three strategic goals that are aligned with the five key themes identified in the 2030 Community Vision.

These were decided upon after deliberative engagement with the community and subsequent Councillor endorsement.

Monitoring and learning

We want to make sure that we are continually meeting the objectives in the Plan and measuring community satisfaction. To do this we establish a number of different criteria to measure our performance and look for areas of improvement.

OUR COMMUNITY VISION STATEMENT

We embrace our natural environment and lifestyle options to create an inspiring place for everyone to live, work and play.

4 years

OUR MUNICIPAL STRATEGIC STATEMENT

In 2025, we will be recognised for advocating and supporting a strong, inclusive community that co-exists with the natural environment.

Our organisation will deliver services that best serve a growing community and support a self-sustaining local economy.





1. Healthy, inclusive and connected neighbourhoods

thriving environments

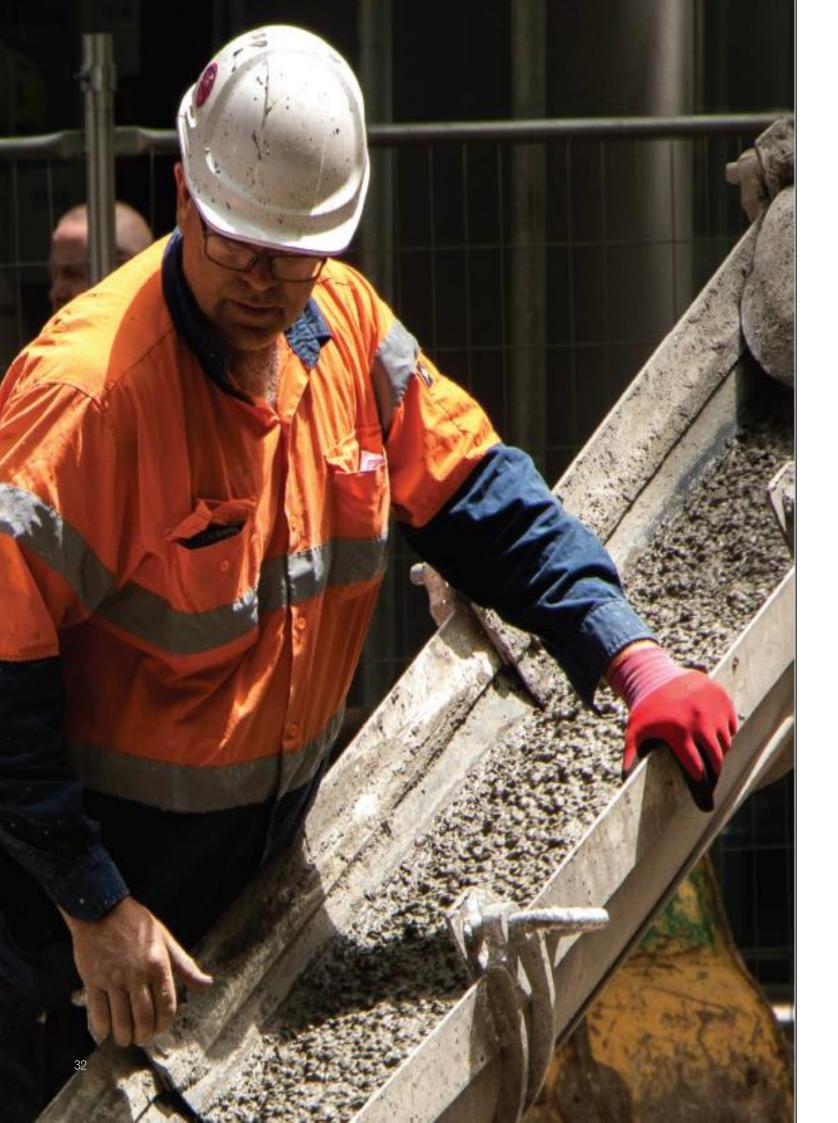




2. Liveable and



3. A Council that listens and adapts to the needs of our evolving communities



Our structured approach.

The following pages break down our strategic approach towards delivering the Council Plan over the next four years.

There are three distinct objectives that describe the future we are seeking to achieve. Each objective is then structured as follows:

- •
- The five key priorities for each objective •
- Distinct actions for how we plan to reach the objective ٠

We will track our progress through different performance indicators that we publish in our Annual Report.

Performance towards our objectives

1. Our Shire dashboard

There are certain measures that fall outside of our control but help us understand how certain objectives are tracking at a local government level.

2. Council indicators

Measure the results (and to some extent impact) of Council's work and are (mostly) within the direct control of the Council.

Data and sources

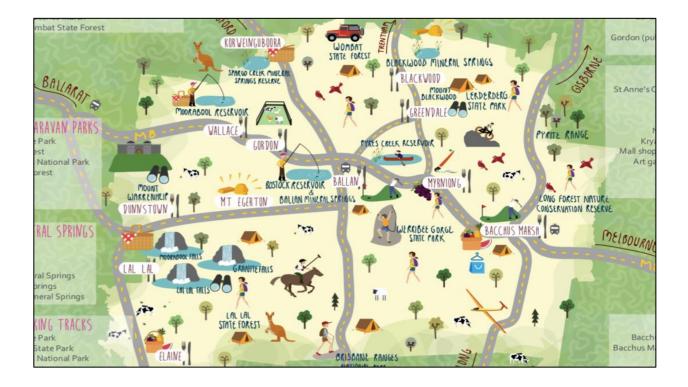
Data to measure performance will be drawn from Council operational data, survey results, State Government data and Australian Bureau of Statistics. This collection of indicators will be reviewed for statistical reliability and appropriateness on a regular basis. Data collected over a period of time will be utilised to improve Council's performance.

Council will continue to further develop and improve the way performance and results are measured and reported.

The indicators and specific measures to indicate performance

Our Shire dashboard.

There are some measures outside of Council's control that help us understand how our objectives are tracking on a local government level.





OBJECTIVE 1.

Healthy, inclusive and connected communities.

Our performance indicators and how we will measure them.

Council indicators (and data source)

- MCH, aged care, disability services *Community satisfaction survey*
- Accessibility of Council community services 0 Council data collected for participation in the following:

 - Access to library services
 - Access to youth services
 - Access to aged care services
- **Council Plan actions completed for this Objective (1)**

User experience with Council community services such as libraries,

• Access to maternal and child health services and kindergartens

Healthy, inclusive and connected communities.

Improve the health and wellbeing of our community

Actions

1

Actions		ical(s)
•	Review the Recreation and Leisure strategy	2021 – 22
•	Develop the Health and Wellbeing plan 2021 – 2025	2021 – 22
•	Implement the annual actions of the Health and Wellbeing plan	2021 – 25
•	Implement the annual actions of the Age Well Live Well strategy	2021 – 25

 Implement the annual actions of the Disability, Accessibility and 2021 – 25 Inclusion plan

2

Improve access and opportunities for integrated transport

Actions	Year(s)
 Complete Stage 1 construction of the Aqualink Cycle Corridor project in Bacchus Marsh 	2021 – 22
 Progress development of Stage 2 of the Aqualink Cycle Corridor project in Bacchus Marsh 	2022 – 23
 Develop an Integrated Transport Plan for growth areas 	2022 – 23
 Implement priority actions from the Road Safety strategy 	2021 – 25
Develop a Bike and Hike strategy	2022 – 23

Facilitate opportunities for the community to gather and celebrate

Actions

•	Develop the Arts and Culture strategy	2021 – 22
•	Implement the applied actions of the Arts and Culture strategy	2022 25

Implement the annual actions of the Arts and Culture strategy 2022 – 25

Develop a vision and provide opportunities for rural communities

Actions

- Develop a Township Improvement pl annually
- Implement a Township Improvement the annual budget
- Complete design for the developmer
 Community Hub

Provide access to services to improve community connection in the Shire

Actions

5

- Commence construction of the West Community Hub (WMEYCH)
- Complete the construction of the WI
- Seek funding for Indoor Aquatic Cent Precinct: BMSP)
- Commence construction of the Regio
- Complete construction of the Region
- Construct Stage 2 of the Bacchus Ma Reserve (BMRRR)
- Seek funding for Stage 3 BMRRR (ann
- Review the Community Development
- Deliver Community Leadership Progr
- Final Design of Stage 1 of four court
- Commence construction of Stage 1 o Stadium (BMSP)
- Implement the annual actions of the Recreation Participation and Facilitie

Year(s)

Vear(s)

	Year(s)
lan for one small town	2021 – 25
t plan in accordance with	2021 – 25
nt of the Ballan Library &	2021 – 22

t Maddingley Early Years &	Year(s) 2021 – 22
MEYCH	2022 – 23
tre (Bacchus Marsh Sports	2021 – 22
onal Bowls Facility	2021 – 22
nal Bowls Facility	2022 – 23
arsh Racecourse Recreation	2022 – 23
nually until successful)	2021 - 24
It strategy	2021 - 22
ram	2021 - 23
Indoor Stadium (BMSP)	2021 - 22
of four Indoor court Indoor	2022 - 23
e Female Friendly Sport and es strategy	2021 – 23

OBJECTIVE 2.

Liveable and thriving environments.

Our performance indicators and how we will measure them.

Council indicators (and data source)

- Community perception of liveable Shire ٠ *Community satisfaction survey qualitative measure*
- Activation of open spaces • Community satisfaction with Shire's open spaces
- •
- Kerbside collection waste diverted from landfill • collected from kerbside bins that is diverted from landfill)
- Housing diversity (1, 2, or 3 bedroom housing, townhouses etc) • Australian Bureau of Statistics – Census of Population and Housing
- Council Plan actions completed for this Objective (2) •

Tonnes of CO2 emissions from energy generated at Council facilities

WC 5 – LGFRP (Audited: % of garbage, recyclables and green organics

Liveable and thriving environments.

Develop planning mechanisms to enhance liveability in the Shire

Ac	tions	Year(s)
•	Consult and complete Car Parking strategy & Car Parking policy	2021 – 22
٠	Commence Bacchus Marsh Town Centre Structure plan	2021 – 22
٠	Consult and complete Bacchus Marsh Town Centre Structure plan	2022 – 23
•	Commence Bungaree and Wallace Structure plans	2021 – 22
٠	Consult and complete Bungaree and Wallace Structure plans	2022 – 23
٠	Complete Rural Land Use strategy	2021 – 22
•	Consult and complete Rural Land Use strategy	2022 – 23
٠	Review Infrastructure Standards for Urban Development	2021 – 22
•	Review and update the draft Urban Design Guidelines for new development, including sustainable subdivision principles	2021 – 22

Beautify our Shire including our parks, gardens, streetscapes, public and open spaces

Actions			Year(s)
	•	Implement the planting program as per the Street Tree strategy	2021 – 25
	•	Develop the Gateway strategy	2021 – 22
	•	Implement the annual actions of the Gateway strategy	2022 – 25
	•	Develop the Open Space strategy	2021 – 22
	•	Implement the annual actions of the Open Space strategy	2022 – 25
	•	Develop a set of guiding principles to facilitate Placemaking	2021 – 22
	•	Develop the Bacchus Marsh Avenue of Honour Management plan	2021 – 22
	•	Implement the annual actions of the Bacchus Marsh Avenue of	2022 – 25

Enhance our natural environments

Actions

3

- Develop the Sustainable Environment
- Implement the annual actions of the strategy
- Develop the Sustainable Building stra •
- Implement the annual actions of the
- Develop the Waste and Resource Rec
- Implement the annual actions of the **Recovery strategy**
- Develop the Integrated Water Manag
- Implement the annual actions of the Management strategy
- Develop a sustainable materials policy ٠

Grow local employment and business investment

Actions

4

- Advocate for essential servicing infras **Employment Precinct**
- **Review Economic Development strate**
- Implement Economic Development St
- Develop an Investment Attraction stra ٠



Create a viable offering to attract visitors, tourists and investment

Actions

- Develop a Visitor strategy and Action
- Implement annual actions of the Visite

Honour Management plan

1

2

	Year(s)
t strategy	2022 – 23
Sustainable Environment	2023 – 25
ategy	2021 – 22
Sustainable Building strategy	2022 – 25
covery strategy	2021 – 22
Waste and Resource	2022 – 25
gement strategy	2021 – 22
Integrated Water	2022 – 25
cy for infrastructure work	2023 – 24

structure in the Parwan	Year(s) 2021 – 22
egy and develop Action plan	2021 – 22
trategy Action plan	2022 – 23
ategy	2021 – 22

	Year(s)
plan	2021 – 22
or Economy Action plan	2022 – 25

OBJECTIVE 3.

A Council that listens and adapts to the needs of our evolving communities.



Our performance indicators and how we will measure them.

Council indicators (and data source)

- Community satisfaction with overall Council performance ٠ Local Government Performance Reporting Framework (LGPRF)
- engagement G2 LGPRF (Local Government Better Practice Guide)
- Lobbying on behalf of community ٠ Local Government Better Practice Guide
- **Community satisfaction with Council decisions** ٠ G5 - Satisfaction with council decisions (Audited) LGPRF
- **Employee experience / staff turnover** • survey (Local Government Better Practice Guide)
- Adjusted underlying surplus (or deficit) • **OP1** Audited LGPRF
- Reduce asset renewal gap: renewal to depreciation • (Audited) LGPRF (Local Government Best Practice Guide)
- **Council Plan actions completed for this Objective (3)** ٠

Community satisfaction with Council's community consultation and

C7 - Percentage of staff turnover (Audited) LGPRF two measures staff

O5 - Asset renewal and upgrade expenses compared to depreciation

A Council that listens and adapts to the needs of our evolving communities.

1

2

Listen, analyse and understand community needs

Actions	Year(s)
 Implement the Community Engagement framework 	2021 – 22
 Develop the Community Engagement policy 	2022 – 23
Develop the ICT strategy	2021 – 22
 Review the Customer Experience strategy 	2022 – 23

Align services to meet the needs of the community

Ac •	tions Review the Service Planning Framework Implement the Service Planning Framework per the adopted	Year(s) 2021 – 22 2022 – 25
•	services Review the rate strategy to inform the revenue and rating plan for 2022-25 in accordance with the new LGA	2021 – 22
•	Review the Asset Management strategy Review the Asset Plans for Transport, Open Space, Building and Drainage	2021 – 22 2021 – 22
• •	Master planning of Recreation Reserves Develop support mechanisms for Community Asset Committees Review Community Infrastructure Framework	2021 – 25 2021 – 22 2021 – 22

Focus resources to deliver on our service promise in a sustainable way

Actions

3

- Develop Council's 10-year Financial planet
- Develop a 4-year Workforce plan that equality, diversity and inclusiveness

Measure performance, communicate our results and continue to improve our services every day

Actions

4

- Improve Council's external reporting and accountability
- Increase accessibility for community p Council meetings

5

Be recognised for demonstrating a culture of excellence, creativity and inclusiveness

Actions

- Develop Professional Development Fr
- Implement the Organisational Develo
- Facilitate Council's obligations under 2020
- Develop a Brand Strategy
- Implement the actions of the Brand S
- Design and implement a planned advocacy approach that attracts funding and support for Council's priority projects

	Year(s)
lan	2021 – 22
t promotes gender	2021 – 22

r(s)
1-23
1-23

	Year(s)
ramework for Councillors	2021 – 22
opment strategy	2021 – 22
the Gender Equality Act	2021 – 22
	2021 – 22
Strategy	2022 – 23
ocacy approach that	2021 – 22
ncil's priority projects	

Community involvement and feedback.

Our community plays an integral role in shaping the future direction of the Shire – starting with the insights that we captured in creating the 2030 Community Vision.

Community engagement, however, is not restricted to the Community Vision – feedback from, and interaction with, all corners of the municipality drive Council decision-making every day.

The standards of excellence to which we hold ourselves accountable when helping our customers is what drives us forwards. Equally as important is to provide the opportunities for the community to be heard and involved in our decision-making.

We are committed to monitoring the delivery of our actions over the next four years. With your ongoing feedback we will navigate many new challenges and welcome many new opportunities along the way.

We thank you for your consultation in helping us create our Council Plan 2021 – 2025 and we look forward to working alongside you to create an inclusive and flourishing community.



Glossary of common terms.

Important words frequently used by Council that are not always easy to understand.

Liveability

Liveability is the sum of the factors that add up to a community's quality of life—including:

- the built and natural environments
- economic prosperity
- social stability and equity
- educational opportunity
- cultural, entertainment and recreation possibilities

Diversity

Diversity means including or involving people from a range of different social and ethnic backgrounds, different genders, sexual orientations, self-identification preferences, and physical and cognitive disabilities.

Accessibility

Accessibility is the practice of making your service and product (including website) useable by as many as possible. We typically think of this as being about people living with disabilities, but it should also address those with situational or temporary access issues such as slow internet connection, direct sunlight or a broken arm.

Sustainability

Sustainability means meeting our own needs without compromising the ability of future generations to meet their own needs.

In addition to natural resources, we also need to consider social and economic resources.

Innovation

Innovation is about turning an idea into a solution, or improving an existing way of doing things, so that it adds value from the customer's perspective.

Before we think about introducing new technology, we first seek to improve the process.

"Innovate the factory before you innovate the product."





Moorabool Shire Council

Offices

Ballan 15 Stead Street, Ballan Victoria 3342

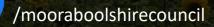
Darley

Civic Community Hub 182 Halletts Way, Darley Victoria 3340

Bacchus Marsh

Lerderderg Library – Customer Service 215 Main Street, Bacchus Marsh Victoria 3340

Interpreter and TTY services available





@mooraboolshirecouncil



- -

@mooraboolshire

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Accessibility

To view this publication in an alternative format or to get in touch, please contact the Moorabool Shire Council office on:

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